

Chemical Sector Cybersecurity Framework Implementation Guidance

2015



Foreword

The National Institute of Standards and Technology (NIST) released the 2014 *Framework for Improving Critical Infrastructure Cybersecurity* (Framework) as a voluntary, risk-based set of standards and best practices to help organizations of all sizes manage cybersecurity risks in any sector. The Department of Homeland Security (DHS) recognizes that many sectors have a distinct set of existing tools and standards that can help implement the Framework's risk-based approach. With that in mind, we worked with each of our private sector partners and the Office of Cybersecurity and Communications to develop this sector-specific Cybersecurity Framework Implementation Guidance (hereafter Implementation Guidance) to provide organization and structure to today's multiple approaches to cybersecurity.

This Implementation Guidance aims to simplify the process for all organizations in the Chemical Sector regardless of their size, cybersecurity risk, or current level of cybersecurity sophistication—to apply the principles and best practices of risk management. Ultimately, the Framework and this Implementation Guidance are focused on helping individual organizations reduce and better manage their cybersecurity risks, contributing to a more secure and resilient sector overall.

The Department of Homeland Security appreciates the dedication and technical expertise of all members of the Chemical Sector Coordinating Council who participated in the development of this Implementation Guidance, as well as all the inputs provided by public and private stakeholders.

Chemical Sector organizations can use the Implementation Guidance to determine how best to implement the Framework, which provides a repeatable process to identify and prioritize cybersecurity improvements and choose investments that maximize the impact of each dollar spent. As you use the Implementation Guidance, I ask for your continued feedback to update and improve the document and make it a robust and valuable guide for your organization as well as your sector partners and peers.

I encourage your use of and reference to the NIST Framework and this Implementation Guidance as we work together to improve the security and resilience of our Nation's critical infrastructure from cyber and other attacks.

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Introduction

The National Institute of Standards and Technology (NIST) released the voluntary *Framework for Improving Critical Infrastructure Cybersecurity* (Framework) in February 2014 to provide a common language that critical infrastructure organizations¹ can use to assess and manage their cybersecurity risk. The Framework enables an organization—regardless of its sector, size, degree of risk, or cybersecurity sophistication—to apply the principles and effective practices of cyber risk management to improve the security and resilience of its critical infrastructure. It recommends an approach that enables organizations to prioritize their cybersecurity decisions based on individual business needs and without additional regulatory requirements.

Given the broad nature of the Framework, organizations cannot simply be "compliant" with the Framework or "adopt" it. Organizations have unique cybersecurity risks, including different threats, vulnerabilities, and tolerances, all of which affect benefits from investing in cybersecurity risk management. Rather, organizations must apply the principles, best practices, standards, and guidelines to their specific context and implement practices based on their own needs.

The Chemical Sector embraces the flexibility the Framework offers. The U.S. Department of Homeland Security (DHS), as the Sector-Specific Agency (SSA), worked with the Chemical Sector Coordinating Council (SCC) and Government Coordinating Council (GCC) to develop this Implementation Guidance specifically for Chemical Sector owners and operators. This Implementation Guidance provides Chemical Sector organizations with:

- Background on the Framework terminology, concepts, and benefits of its use;
- A mapping of existing cybersecurity tools and resources used in the Chemical Sector that can support Framework implementation; and
- Detailed Framework implementation steps tailored for Chemical Sector owners and operators.

The Framework applies to organizations of any size and level of cybersecurity sophistication. For organizations with no formal risk management practices, the Framework provides the foundational principles and elements for building a cybersecurity program. For organizations with a robust cybersecurity program in place, implementing the Framework provides a means to identify areas for improvement and to demonstrate that the organization's programs align with a nationally recognized approach for cyber risk management.

¹ This document uses the term "organization" to describe an operational entity of any size that uses the same cybersecurity risk management program within its different components, and that may individually use the Framework. This Implementation Guidance is designed for any organization—whether the organization is the entire enterprise or a process within that enterprise.

Framework Overview and Benefits

To establish critical infrastructure cybersecurity as a national priority, President Obama signed <u>Executive Order 13636</u>: <u>Improving Critical Infrastructure Cybersecurity</u> in February 2013. The Executive Order charged NIST to develop the Framework and directed DHS to develop the <u>Critical Infrastructure Cyber Community (C³) Voluntary Program</u>—which now serves as a central repository for government and private sector tools and resources. The C³ Voluntary Program provides critical infrastructure sectors; academia; and State, local, tribal, and territorial (SLTT) governments with businesses tools and resources to use the Framework and enhance their cyber risk management practices. DHS, as the Chemical Sector-Specific Agency, is also a key source of cybersecurity information and tools for sector organizations.

The Framework, released in February 2014, is based on a collection of cybersecurity standards and industry best practices. The Framework:

- Provides guidance on risk management principles and best practices;
- Provides common language to address and manage cybersecurity risk;
- Outlines a structure for organizations to understand and apply cybersecurity risk management; and
- Identifies effective standards, guidelines, and practices to manage cybersecurity risk in a cost-effective manner based on business needs.

The Framework, applicable across all organizations regardless of size, industry, or cybersecurity sophistication, can help guide an organization in improving cybersecurity and thereby improve the security and resilience of critical infrastructure as a whole.

Potential Benefits of Implementing the Framework

Each organization will choose if, how, and where it will use the Framework based on its own operating environment. Choosing to implement the Framework does not imply that an existing cybersecurity and risk management approach is ineffective or needs to be replaced. Rather, it means that the organization wishes to take advantage of the benefits that the Framework offers. Specifically, implementing the Framework provides a mechanism for organizations to:

- Assess and specifically describe its current and targeted cybersecurity posture.
- Identify gaps in its current programs and processes.
- Identify and prioritize opportunities for improvement using a continuous and repeatable process.
- Assess progress toward reaching its target cybersecurity posture.
- Demonstrate the organization's alignment with the Framework's nationally recognized best practices.
- Highlight any current practices that might surpass the Framework's recommended practices.
- **Communicate its cybersecurity posture in a common, recognized language** to internal and external stakeholders—including customers, regulators, investors, and policymakers.

NIST designed the Framework to provide a nationally recognized approach to cyber risk management using best practices and proven processes. As more sectors and organizations implement the Framework, its approach will serve as an accepted baseline for cybersecurity practices in critical infrastructure organizations. Early adoption of the Framework's principles may better position Chemical Sector organizations to receive additional potential benefits in the future:

More attractive cybersecurity insurance coverage — As cyber risks grow, insurance agencies are developing
new and refined approaches to evaluate clients' premiums based on their use of sound cybersecurity practices.
Insurance coverage may increasingly encourage or require the use of nationally recognized cyber risk
management processes. Framework implementation provides an additional, widely accepted means for an
organization to measure its cybersecurity posture and demonstrate continuous improvement.

- **Prioritized funding or technical assistance** The Federal Government provides several hands-on tools that will help an organization assess their current-state of cybersecurity practices and identify areas to grow their cybersecurity resilience. Chemical Sector organizations are encouraged to visit the US-CERT Critical Infrastructure Community (C³) Voluntary Program <u>Webpage</u> for additional information related to both facilitated and self-service risk assessment resources. The Federal government uses this assessment to help organizations prioritize next steps, depending on their level of cybersecurity maturity. For example, the government offers preparedness support, assessments, training of employees, and advice on best practices. Under this incentive, the primary criteria for assistance would be criticality, security, and resilience gaps. Owners and operators in need of incident response support will not be denied assistance based on cybersecurity maturity and/or level of prior engagement with the use of the Framework.
- **Demonstration of commitment to cybersecurity** The Framework does *not* protect any organization from liability in the event of a cyber incident. However, implementation of the Framework provides an organization with a mechanism to demonstrate its proven track record of implementing and continuously evaluating cyber risk management practices appropriate for its individual risks.
- **Government recognition** For interested organizations, DHS seeks to recognize those organizations and sectors that use the Framework and participate in the C³ Voluntary Program, regardless of size and maturity level.
- Workforce development Organizations that use the Framework will have a better understanding of the technical capabilities their organization requires and, therefore, the skills required of their cyber workforce. A more accurate understanding of these needs can guide activities such as recruiting, workforce design, and training of existing personnel.

Framework Structure

The Framework uses three main components—Core Elements, Implementation Tiers, and Profiles—that enable an organization to identify its cybersecurity practices, define the maturity of its cybersecurity approach, and profile its current and target (or goal) cybersecurity posture. These three components help an organization examine its cybersecurity activities in terms of individual organizational priorities.

TABLE 1.—Framework Structure.

The Framework Structure									
Core	Implementation Tiers	Profile							
Five Functions provide a high-level, strategic overview of the lifecycle of an organization's cybersecurity risk, and are further divided into Categories and Subcategories.	Tiers provide context for how an organization views cybersecurity risk and their in-place processes.	The profile represents the outcomes based on business needs that an organization has selected from the Framework Categories.							
Functions	Tiers	Profiles							
 Identify Protect Detect Respond Recover 	 Partial Risk Informed Repeatable Adaptive 	 Current Profile Target (Goal) Profile 							

Framework Core

The Framework Core uses four elements that enable stakeholder identification of cybersecurity focus areas:

- 1. **Functions:** The Core Functions are five areas on which organizations can focus their attention to develop a strategic view of their cybersecurity posture. By providing a high-level structure for organizing information, the Functions enable more informed risk management decisions. The five Functions are:
 - a. Identify—Pinpoint systems, assets, data, capabilities, and other foundational elements that are critical to the organization. The activities in the Identify Function lay the foundation for effective Framework use.
 - b. Protect—Develop and identify appropriate safeguards to ensure delivery of critical infrastructure services.
 - c. Detect—Implement the tools to identify the occurrence of cybersecurity incidents.
 - d. Respond—Identify the tools and activities to support the containment of a cybersecurity event.
 - e. Recover—Bolster resilience and restore any capabilities or services impaired by the cybersecurity event.
- 2. **Categories:** The Framework subdivides Functions into Categories, which are activities or processes that support identification, protection, detection, response, or recovery. In the Identify Function, for example, Categories include Governance, Business Environment, and Asset Management.
- 3. **Subcategories:** Subcategories are the subcomponents of Categories and detail the specific outcomes of the activity, tool, or approach used in the Category.
- 4. **Informative References:** References are specific sections of standards, guidelines, and practices. References provide a method to achieve the outcomes associated with each Subcategory. The Framework identified several national and international standards that organizations can use to achieve the outcomes in each Subcategory. This Implementation Guidance identifies additional standards, tools, and resources that Chemical Sector organizations may use to achieve the outcomes of each Category and Subcategory.

Table 2 provides an overview and examples of the four Framework Core elements.

TABLE 2.—Framework Core Structure.

Functions	Categories	Subcategories	Informative References
Organize basic cybersecurity activities at their highest level and align with existing methodologies for incident management.	Subdivide Functions into groups of particular cybersecurity activities or programmatic needs .	Divide further into specific outcomes of technical and management activities. Expressed as <i>results</i> .	Reference specific sections of standards, guidelines, and practices that illustrate a method to achieve the outcomes of each Subcategory.
	Asset Management	Ex: Organizational communication and data flows are mapped Ex: Resources are prioritized based on their classification, criticality, and business value	Ex: NIST SP 800-53: AC-4, CA-3, CA-9, PL-8, etc. Ex: NIST SP 800-53: CP-2, RA-2, SA-14, etc.
IDENTIFY	Business Environment		
	Governance		
	Risk Assessment		
	Risk Management Strategy		
	Access Control		
	Awareness and Training		
PPOTECT	Data Security		
FROIEGI	Information Protection Processes and Procedures		
	Maintenance		
	Protective Technology		
	Anomalies and Events		
DETECT	Security Continuous		
DETECT	Monitoring		
	Detection Processes		
	Response Planning		
	Communications		
RESPOND	Analysis		
	Mitigation		
	Improvements		
	Pecovery Planning		
RECOVER	Improvements		
	Communications		

Implementation Tiers

The Framework Implementation Tiers outline how an organization views and handles cybersecurity risk and the processes in place to handle that risk. There are four Implementation Tiers, shown in Figure 1.

FIGURE 1.—Framework Tiers.

Tier 1: Partial

Organizational cybersecurity risk management practices are not formalized, and risk is managed in an *ad hoc* and sometimes reactive manner. There is limited awareness of cybersecurity risk at the organizational level, and an organization-wide approach to managing cybersecurity risk has not been established.

Tier 2: Risk Informed

Risk management practices are approved by management but may not be established as organizational-wide policy. There is an awareness of cybersecurity risk at the organizational level, but an organization-wide approach to managing cybersecurity risk has not been established.

Tier 3: Repeatable

The organization's risk management practices are formally approved and expressed as policy. There is an organization-wide approach to manage cybersecurity risk.

Tier 4: Adaptive

The organization adapts its cybersecurity practices based on lessons learned and predictive indicators derived from previous and current cybersecurity activities. There is an organization-wide approach to managing cybersecurity risk that uses risk-informed policies, processes, and procedures to address potential cybersecurity events.

Note that the Framework encourages progression toward a higher Tier, so long as that change would cost-effectively reduce cybersecurity risk for the individual organization. Although the Framework Core elements do not directly correspond to specific Implementation Tiers, the Core can inform an organization's Tier determination.

Framework Profile

The Framework Profile aligns to the Framework Core Elements and establishes an organization's cybersecurity state. The Profile can represent an organization's current cybersecurity posture or its target cybersecurity state. Organizations can compare their present and goal stance, and identify the best course of action to reach that end state. Ultimately, Profiles provide a mechanism to reduce cybersecurity risk with outcomes based on an organization's business needs. This Implementation Guidance will provide further instructions on how an organization can develop its Current and Target Profile using the Framework's seven-step implementation approach.

Cybersecurity Tools and Resources to Support Framework Implementation

The Framework's Informative References² mapped a set of broad national and international cybersecurity standards to the Framework Core, providing owners and operators with sample methods to achieve the cybersecurity outcomes described by each Function, Category, and Subcategory. This section outlines additional existing cybersecurity tools, standards, and approaches used within the Chemical Sector and provides an initial mapping of those methods to the Functions, Categories, and Subcategories. This mapping may help Chemical Sector owners and operators identify additional tools and resources—many of which they may already be using or considering—that can help them implement the Framework or demonstrate how they are already applying Framework concepts.

Name	Summary	Additional Information
Chemical Security Assessment Tool (CSAT)	Employs a suite of tools, within a Web-based self-assessment platform, to collect and review security information from chemical facilities to identify those that meet the criteria for "covered" or high-risk facilities. It also provides the methodologies high-risk facilities need to conduct a Top- Screen and a Security Vulnerability Assessment (SVA), and to develop a Site Security Plan.	<u>Chemical Security</u> <u>Assessment Tool</u>
Chemical Facilities Anti-Terrorism Standards (CFATS) Risk-Based Performance Standard 8 (RBPS-8): Cyber	Provides standards on how to deter cyber sabotage, including by preventing unauthorized onsite or remote access to Chemicals of Interest (COI) critical process controls, such as Supervisory Control and Data Acquisition (SCADA) systems, Distributed Control Systems (DCSs), Process Control Systems (PCSs), Industrial Control Systems (ICSs), critical business systems, and other sensitive computerized systems at chemical facilities.	<u>Risk-Based</u> <u>Performance</u> <u>Standards Guidance</u>
Cyber Resilience Review (CRR)	Assesses enterprise programs and practices across a range of 10 domains, including risk management, incident management, service continuity, and others. The assessment is designed to measure existing organizational resilience as well as provide a gap analysis for improvement based on recognized best practices.	<u>CRR Information</u> <u>CRR NIST Framework</u> <u>Crosswalk</u>
Cyber Security Evaluation Tool (CSET)	Guides users through a step-by-step process to assess their control system and information technology network security practices against recognized industry standards.	Assessment Program Overview CSET Fact Sheet

TABLE 3.—Existing Chemical Sector Cybersecurity Risk Management Tools and Resources.

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² References are specific sections of standards, guidelines, and practices. The Framework identified several national and international standards that organizations can use to achieve the outcomes in each Subcategory. See Framework Core for more information.

Name	Summary	Additional Information
American Chemical Council (ACC) Responsible Care Security Code (RCSC): Cybersecurity Guidance	Provides ACC members and experienced cybersecurity professionals with practical guidance on the application of the NIST Cybersecurity Framework, as part of demonstrating compliance to section 4 (Information and Cybersecurity) of the RCSC of Management Practices. Compliance is subject to ACC members only. However, use is strongly encouraged as an effective tool for most Chemical Sector organizations.	<u>Responsible Care®</u> <u>Security Code</u>

Framework Mapping

Subject matter experts identified existing cybersecurity tools and approaches in the Chemical Sector, and evaluated them against the Functions, Categories, and Subcategories of the Framework Core. When all or a portion of an existing tool or approach was determined to align to a particular subcategory, it was marked as such in Table 4.³ To determine whether a tool or approach mapped to a particular Subcategory, the sector considered this key question: Can the tool or approach help an organization further understand or address the particular Subcategory and achieve the associated outcome? Based on this question, many sector-level documents and approaches help organizations align to the Framework.

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
	Asset Management (ID.AM): The data, personnel, devices, systems, and facilities that enable the organization to achieve business purposes are identified and managed consistent with their relative importance to business objectives and the organization's risk strategy.	ID.AM-1 : Physical devices and systems within the organization are inventoried	Х	х	Х	Х	Х
		ID.AM-2: Software platforms and applications within the organization are inventoried	Х	х	Х	Х	Х
		ID.AM-3: Organizational communication and data flows are mapped	Х	Х	Х	Х	Х
(ID)		ID.AM-4: External information systems are catalogued	Х	Х		Х	Х
(ID)		ID.AM-5: Resources (e.g., hardware, devices, data, and software) are prioritized based on their classification, criticality, and business value	х	х			Х
		ID.AM-6: Cybersecurity roles and responsibilities for the entire workforce and third-party stakeholders (e.g., suppliers, customers, partners) are established	х	х		х	

TABLE 4.—Chemical Sector Framework Mapping Matrix.

 $^{^{3}}$ The initial mapping is a first attempt at aligning existing tools and approaches to the Framework. The initial mapping here was done by the DHS Infrastructure Engagement and Resilience Branch, Chemical SSA, and Chemical SCC using open-source research. In some cases, access to the tools and approaches was not available via open-source research, so fact sheets and program descriptions were used to hypothesize where tools and approaches aligned. The mapping is designed to be altered in future versions by sector stakeholders with a solid understanding of the tools and approaches.

^{*} Compliance is subject to ACC members only; however, use is strongly encouraged as an effective tool for most Chemical Sector organizations.

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
	Business Environment (ID.BE): The organization's mission, objectives, stakeholders, and activities are understood and prioritized; this information is used to inform cybersecurity roles, responsibilities, and risk management decisions.	ID.BE-1: The organization's role in the supply chain is identified and communicated	х	х	Х	Х	
IDENTIFY (ID)		ID.BE-2: The organization's place in critical infrastructure and its industry sector is identified and communicated	х	х	Х		Х
		ID.BE-3: Priorities for organizational mission, objectives, and activities are established and communicated	х	х			Х
		ID.BE-4 : Dependencies and critical functions for delivery of critical services are established	х	х		х	Х
		ID.BE-5 : Resilience requirements to support delivery of critical services are established	х	х			
	Governance (ID.GV): The policies, procedures, and processes to manage and monitor the organization's regulatory, legal, risk, environmental, and operational requirements are understood and inform the management of cybersecurity risk.	ID.GV-1: Organizational information security policy is established	Х	х	Х	х	Х
IDENTIFY		ID.GV-2: Information security roles and responsibilities are coordinated and aligned with internal roles and external partners	х	х		х	Х
(ID)		ID.GV-3: Legal and regulatory requirements regarding cybersecurity, including privacy and civil liberties obligations, are understood and managed	х	х		х	х
		ID.GV-4 : Governance and risk management processes address cybersecurity risks	х	х			Х

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
		ID.RA-1: Asset vulnerabilities are identified and documented	Х	Х	Х	х	х
	Risk Assessment (ID.RA): The organization understands	ID.RA-2: Threat and vulnerability information is received from information sharing forums and sources	х	х			х
IDENTIFY (ID)	the cybersecurity risk to organizational operations (including mission, functions,	ID.RA-3: Threats, both internal and external, are identified and documented	Х	Х	Х	х	х
	image, or reputation), organizational assets, and	ID.RA-4: Potential business impacts and likelihoods are identified	х	х		х	х
	individuals.	ID.RA-5 : Threats, vulnerabilities, likelihoods, and impacts are used to determine risk	х	Х	Х		х
		ID.RA-6: Risk responses are identified and prioritized	Х	х			Х
	Risk Management Strategy (ID.RM): The organization's priorities, constraints, risk tolerances, and assumptions are established and used to support operational risk decisions.	ID.RM-1: Risk management processes are established, managed, and agreed to by organizational stakeholders	х	х	х	х	х
IDENTIFY (ID)		ID.RM-2: Organizational risk tolerance is determined and clearly expressed	Х	Х			х
		ID.RM-3 : The organization's determination of risk tolerance is informed by its role in critical infrastructure and sector-specific risk analysis	х	х			
		PR.AC-1: Identities and credentials are managed for authorized devices and users	х	Х	Х	Х	х
	Access Control (PR.AC): Access to assets and	PR.AC-2: Physical access to assets is managed and protected	х	Х	Х	Х	Х
PROTECT	to authorized users,	PR.AC-3: Remote access is managed	Х	х	Х	х	Х
(PR)	processes, or devices, and to authorized activities and transactions.	PR.AC-4: Access permissions are managed, incorporating the principles of least privilege and separation of duties	х	х	Х	х	х
		PR.AC-5: Network integrity is protected, incorporating network segregation where appropriate	х	Х	Х	Х	х

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
PROTECT (PR)	Awareness and Training	PR.AT-1: All users are informed and trained	Х	Х	Х	Х	Х
	(PR.AT): The organization's personnel and partners are provided cybersecurity awareness education and are adequately trained to perform their information security- related duties and responsibilities consistent with related policies, procedures, and agreements.	PR.AT-2: Privileged users understand roles and responsibilities	Х	х		х	Х
		PR.AT-3: Third-party stakeholders (e.g., suppliers, customers, partners) understand roles and responsibilities	Х	х		х	
		PR.AT-4: Senior executives understand roles and responsibilities	Х	х			х
		PR.AT-5: Physical and information security personnel understand roles and responsibilities	Х	Х		х	х
	Data Security (PR.DS): Information and records (data) are managed consistent with the organization's risk	PR.DS-1: Data-at-rest is protected	Х	Х			Х
		PR.DS-2: Data-in-transit is protected	Х	Х			Х
		PR.DS-3: Assets are formally managed throughout removal, transfers, and disposition	Х	Х			Х
PROTECT (PR)		PR.DS-4 : Adequate capacity to ensure availability is maintained	Х	Х			Х
(FK)	strategy to protect the confidentiality, integrity, and	PR.DS-5: Protections against data leaks are implemented	х	Х		Х	х
	availability of information.	PR.DS-6: Integrity checking mechanisms are used to verify software, firmware, and information integrity	х	Х	х	Х	
		PR.DS-7: The development and testing environment(s) are separate from the production environment	Х	Х			Х

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
		PR.IP-1: A baseline configuration of information technology/industrial control systems is created and maintained	Х	x			х
		PR.IP-2: A System Development Life Cycle to manage systems is implemented	Х	х		х	
		PR.IP-3: Configuration change control processes are in place	Х	х	Х	х	Х
	Information Protection Processes and Procedures	PR.IP-4: Backups of information are conducted, maintained, and tested periodically	Х	х		х	Х
	(PR.IP): Security policies (that address purpose, scope, roles, responsibilities,	PR.IP-5: Policy and regulations regarding the physical operating environment for organizational assets are met	х	х	Х	х	Х
PROTECT	management commitment,	PR.IP-6: Data is destroyed according to policy	Х	х			х
(PR)	and coordination among organizational entities),	PR.IP-7: Protection processes are continuously improved	Х	х			Х
	are maintained and used to	PR.IP-8: Effectiveness of protection technologies is shared with appropriate parties	Х	Х			Х
	manage protection of information systems and assets.	PR.IP-9: Response plans (Incident Response and Business Continuity) and recovery plans (Incident Recovery and Disaster Recovery) are in place and managed	х	х	Х	x	х
		PR.IP-10: Response and recovery plans are tested	Х	Х	х	х	Х
		PR.IP-11: Cybersecurity is included in human resources practices (e.g., deprovisioning, personnel screening)	Х	х			x
		PR.IP-12: A vulnerability management plan is developed and implemented	Х	Х	Х	х	Х

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
PROTECT (PR)	Maintenance (PR.MA): Maintenance and repairs of industrial control and	PR.MA-1: Maintenance and repair of organizational assets is performed and logged in a timely manner, with approved and controlled tools	х	х		x	x
	components is performed consistent with policies and procedures.	PR.MA-2: Remote maintenance of organizational assets is approved, logged, and performed in a manner that prevents unauthorized access	x	х			x
	Protective Technology (PR.PT): Technical security	PR.PT-1: Audit/log records are determined, documented, implemented, and reviewed in accordance with policy	Х	х		х	х
PROTECT	solutions are managed to ensure the security and resilience of systems and assets, consistent with related policies, procedures, and agreements.	PR.PT-2: Removable media is protected, and its use restricted according to policy	Х	х	х		х
(11)		PR.PT-3: Access to systems and assets is controlled, incorporating the principle of least functionality	х	х	х	х	х
		PR.PT-4: Communications and control networks are protected	х	х	х	х	х
	Anomalies and Events	DE.AE-1: A baseline of network operations and expected data flows for users and systems is established and managed	Х	х		Х	х
DETECT (DE)	(DE.AE): Anomalous activity is detected in a timely manner, and the potential	DE.AE-2: Detected events are analyzed to understand attack targets and methods	Х	х	х		Х
	impact of events is understood.	DE.AE-3: Event data are aggregated and correlated from multiple sources and sensors	Х	Х		Х	Х
		DE.AE-4: Impact of events is determined		X			X
		DE.AE-5: Incident alert thresholds are established	Х	Х	Х		Х

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
		DE.CM-1: The network is monitored to detect potential cybersecurity events	Х	х	Х	Х	х
	Security Continuous	DE.CM-2: The physical environment is monitored to detect potential cybersecurity events	Х	х	Х	Х	х
	Monitoring (DE.CM): The information system and	DE.CM-3: Personnel activity is monitored to detect potential cybersecurity events	Х	Х	Х	Х	х
DETECT (DE)	assets are monitored at	DE.CM-4: Malicious code is detected	Х	Х	Х	Х	Х
	discrete intervals to identify	DE.CM-5: Unauthorized mobile code is detected	Х	Х		Х	
	verify the effectiveness of protective measures.	DE.CM-6: External service provider activity is monitored to detect potential cybersecurity events	Х	х		Х	
		DE.CM-7: Monitoring for unauthorized personnel, connections, devices, and software is performed	Х	Х	Х	Х	х
		DE.CM-8: Vulnerability scans are performed	Х	Х	Х	Х	Х
		DE.DP-1: Roles and responsibilities for detection are well defined to ensure accountability	Х	Х		х	х
	(DE.DP): Detection processes and procedures are	DE.DP-2: Detection activities comply with all applicable requirements	Х	Х			х
DETECT (DE)	maintained and tested to	DE.DP-3: Detection processes are tested	Х	Х	Х		Х
	ensure timely and adequate awareness of anomalous events	DE.DP-4: Event detection information is communicated to appropriate parties	Х	Х	Х	Х	Х
	evente.	DE.DP-5: Detection processes are continuously improved	Х	Х	Х		х
RESPOND (RS)	Response Planning (RS.RP): Response processes and procedures are executed and maintained to ensure timely response to detected cybersecurity events.	RS.RP-1: Response plan is executed during or after an event	x	x			x

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
		RS.CO-1: Personnel know their roles and order of operations when a response is needed	Х	Х		Х	
RESPOND	Communications (RS.CO): Response activities are	RS.CO-2: Events are reported consistent with established criteria	Х	х	Х	х	
	coordinated with internal and external stakeholders, as	RS.CO-3: Information is shared consistent with response plans	х	х		Х	х
(appropriate, to include external support from law	RS.CO-4: Coordination with stakeholders occurs consistent with response plans	х	х			х
	enforcement agencies.	RS.CO-5: Voluntary information sharing occurs with external stakeholders to achieve broader cybersecurity situational awareness	х	х			х
	Analysis (RS.AN): Analysis	RS.AN-1: Notifications from detection systems are investigated	Х	х	Х		Х
RESPOND	SPOND is conducted to ensure	RS.AN-2: The impact of the incident is understood	Х	Х		Х	Х
(RS)	adequate response and	RS.AN-3: Forensics are performed	Х	Х			Х
	support recovery activities.	RS.AN-4: Incidents are categorized consistent with response plans	Х	Х	Х		Х
	Mitigation (RS.MI): Activities	RS.MI-1: Incidents are contained	Х	Х		Х	Х
RESPOND	RESPOND (RS) are performed to prevent expansion of an event, mitigate its effects, and eradicate the incident.	RS.MI-2: Incidents are mitigated	Х	Х			Х
(RS)		RS.MI-3: Newly identified vulnerabilities are mitigated or documented as accepted risks	Х	х	х		х
RESPOND	Improvements (RS.IM): Organizational response activities are improved by	RS.IM-1: Response plans incorporate lessons learned	х	х		х	х
(RS)	incorporating lessons learned from current and previous detection/response activities.	RS.IM-2: Response strategies are updated	х	х			х
RECOVER (RC)	Recovery Planning (RC.RP): Recovery processes and procedures are executed and maintained to ensure timely restoration of systems or assets affected by cybersecurity events.	RC.RP-1: Recovery plan is executed during or after an event	х	x			x

Function	Category	Subcategory	CRR	CSET	CSAT	RBPS-8	RCSC*
RECOVER (RC) Improvements (RC.IM): Recovery planning and processes are improved by incorporating lessons learned into future activities.	Improvements (RC.IM): Recovery planning and	RC.IM-1: Recovery plans incorporate lessons learned	Х	х			Х
	RC.IM-2: Recovery strategies are updated	Х	х			х	
	ECOVER (RC) Communications (RC.CO): Restoration activities are coordinated with internal and external parties, such as coordinating centers, Internet Service Providers, owners of attacking systems, victims, other Computer Security Incident Response Teams (CSIRTs), and vendors.	RC.CO-1: Public relations are managed	Х	х			х
RECOVER		RC.CO-2: Reputation after an event is repaired	х	х			х
(110)		RC.CO-3: Recovery activities are communicated to internal stakeholders and executive and management teams	Х	х			x

Framework Implementation

Implementing the Framework is largely a matter of translating elements of current risk management activities and programs to the Framework Core and Implementation Tiers. For those organizations seeking to actively use the Framework to build a cybersecurity risk management program, the Framework presents a seven-step process for implementation (see Section 3.2 of the Framework document). An organization can use this approach with any cybersecurity standard or tool for managing cybersecurity risk. The seven-step process is shown in Figure 2. The approach can be an iterative process repeated to address the evolving risk environment.

FIGURE 2.—Implementation Steps and Key Activities.

Step 1: Prioritize and Scope

- Identify business/mission objectives
- and strategic priorities
- Describe cybersecurity risks
- Determine organizational components to use Framework

Step 7: Implement Action Plan

Implement necessary actions
Monitor cybersecurity practices against Target Profile

Step 2: Orient

- Identify the systems, assets, requirements, and risk management approaches
- Determine how to evaluate current risk management and cybersecurity posture

Step 6: Determine, Analyze, and Prioritize Gaps

- Compare Current Profile and Target
 Profile
- Determine resources to address gaps and create a prioritized Action Plan

Step 3: Create Current Profile

 Map current cybersecurity and risk management practices to a Framework Implementation Tier

Step 5: Create a Target Profile

- Describe desired cybersecurity outcomes
- Account for unique risks
- Develop Target Profile
- Develop Target Implementation Tier

Step 4: Conduct a Risk Assessment

- Identify cybersecurity risks
 Evaluate and analyze risks
 Identify risks above tolerances
- An organization may repeat the steps as needed to continuously assess and improve its cybersecurity. For instance, organizations may find that more frequent repetition of Step 2: Orient improves the quality of risk assessments.

Furthermore, organizations may monitor progress through iterative updates to the Current Profile, subsequently comparing the Current Profile to the Target Profile. Organizations may also use this process to align their cybersecurity program with their desired Framework Implementation Tier.

Implementation should include a plan to communicate progress to appropriate stakeholders, such as senior management. This process should integrate into an organization's risk management program and provide feedback and validation to previous steps. Validation and feedback provide a mechanism for process improvement and can increase the overall effectiveness and efficiency of the process.

Step 1: Prioritize and Scope

When implementing the Framework, an organization first identifies its business or mission objectives and its strategic priorities as they relate to cybersecurity. With this information, an organization can make decisions regarding cybersecurity implementation and determine the breadth and scope of systems and assets that support its objectives. An organization can adapt the Framework to support different business lines or processes, which may have different business needs and associated risk tolerance.

Typical risk management processes include a strategy that frames, assesses, responds to, and monitors risk. Larger enterprises may already use a strategic-level approach to which the enterprise's organizations subscribe. Whether an organization uses a unique approach or that of a larger enterprise, the applicable strategy should describe the identified cybersecurity risks that the organization considers when making investment and operational decisions.

Current threat and vulnerability information (e.g., information from important vendors, communications from an information sharing and analysis center (ISAC) or other threat advisories) may also help inform scoping decisions.

In order to gain familiarity and experience, an organization using the Framework for the first time may apply it to a small subset of operations. For example, an organization may choose to begin with particular business functions because it is already undergoing similar or related risk management efforts. Then, with a greater understanding, the organization can apply the Framework to a broader subset of operations or to additional divisions of the organization.

Step 2: Orient

At this stage, an organization identifies the systems, assets, requirements, and risk management approaches that fall within the scope of the effort. This includes current organization standards and best practices, as well as any additional items that can enable the organization to achieve its critical infrastructure and business objectives for cybersecurity risk management. The organization's risk management program may have already identified and documented much of this information. In general, organizations should focus initially on critical systems and assets and then expand into systems and assets that are less critical or central to their mission.

Additionally, an organization should identify the approach to determine its current risk management and cybersecurity posture. Organizations can use a variety of methods to identify their current cybersecurity posture and create a Current Profile, including self-evaluations or facilitated approaches. In a self-evaluation, an organization may leverage its own resources and expertise, whereas a facilitated approach relies on the expertise of a third party. The value in a self-evaluation is the additional internal cybersecurity awareness and discovery that the activity can generate.

Step 3: Create a Current Profile

The organization develops a Current Profile and determines its current Implementation Tier by mapping current cybersecurity and risk management practices to specific descriptions in the Framework. The purpose of identifying a Current Profile is not only to develop a map between organizational practices and Category and Subcategory outcomes, but also to help understand the extent to which such practices *achieve the outcomes* outlined by the Framework. To identify the Current Profile, organizations use the evaluation approach (e.g., self-evaluation or facilitated approach)

identified in Step 2 to map current cybersecurity approach and outcomes to the corresponding Category and Subcategory outcomes. In many cases, organizations may be able to leverage existing efforts to facilitate this activity. For example, as a part of their risk assessment programs, organizations may have addressed their current state through regular evaluations or internal audits.

The current Implementation Tier describes the degree of rigor and sophistication of the in-scope cybersecurity risk management program (i.e., the Framework usage scope defined in Step 1). To identify the Implementation Tier, the organization maps its current approach to the Implementation Tier descriptions in the Framework document. Implementation Tiers do not apply to the individual Category and Subcategory outcomes in the Framework Core; the organization identifies an Implementation Tier for the in-scope cybersecurity and risk management program as a whole.

Organizations may already be using tools, standards, and processes or complying with industry standards that closely align with the Framework. Some industry and standards organizations have started to publish their own guidance to map existing standards and tools to the Framework elements to facilitate implementation.

Table 5 provides an example of how a mapping can be used to create a Current Profile for a specific Subcategory outcome (see Section PR.AC-3 of the Framework document) for three organizations using three different approaches. A similar table could be built for Implementation Tiers, keeping in mind that Tiers are focused at broader program level risk management. Note that the examples in these tables are intended to be illustrative of the mapping concept and are unlikely to address any specific organization's particular approach. The level of specificity and granularity required for a Profile to be useful will be unique to each organization.

Organization 1 Internal Controls Approach						
Function	Category	Subcategory	Profiles			
Tunction	Category	Oubcategory	Current			
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 Dial-in access for vendor maintenance is enabled as required and disabled when maintenance window completes Remote access only authorized via encrypted virtual private network (VPN) service Remote access activity logged and monitored Access to VPN service restricted to organization-approved devices All unauthorized connection attempts to VPN are logged Immediate disabling of VPN account upon employee termination 			
	Organization 2 Standards Based Approach					
Eupotion	Cotogory	Subaatagany	Profiles			
Function	Category	Subcategory	Current			
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 (1) NIST SP 800-53 Rev 4 AC-17 (2) NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-20 			

TABLE 5.—Connecting Organizational Approach to Framework.⁴

⁴ Table sourced from *Energy Sector Cybersecurity Framework Implementation Guidance*

Chemical Sector Cybersecurity Framework Implementation Guidance

Organization 3 Exception Approach				
Function	Category	Subcategory	Profiles Current	
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	Not Applicable - No remote access available for in-scope assets and systems	

Even though the Framework gives organizations a broad overview of the cybersecurity and risk management domains, it is not all-inclusive, and the organization may have already utilized standards, tools, methods, and guidelines that achieve outcomes not defined by or referenced in the Framework. The Current Profile should identify these practices as well. When appropriate, organizations should consider sharing these practices with NIST to help strengthen and expand the Framework.

Step 4: Conduct a Risk Assessment

Organizations conduct cybersecurity risk assessments to identify cybersecurity risks, to evaluate and analyze these risks, and to gauge which risks are outside of current tolerances. The results of cybersecurity risk assessment activities allow the organization to develop its Target Profile and identify a Target Implementation Tier, which occurs in Step 5. For organizations that already have a risk management program in place, this activity will be part of regular business practice, and necessary records and information to make this determination may already exist.

Step 5: Create a Target Profile

In creating a Target Profile, the organization should consider:

- Current risk management practices;
- Current risk environment;
- Legal and regulatory requirements;
- Business and mission objectives; and
- Organizational constraints.

The Target Profile outlines the key Category and Subcategory outcomes and associated cybersecurity and risk management standards, tools, methods, and guidelines that will protect against cybersecurity risks in proportion to the risks facing organizational and critical infrastructure security objectives. As highlighted in Step 3, the Framework gives organizations a broad overview of the cybersecurity and risk management domains, but is not all-inclusive. An organization may find it necessary to use standards, tools, methods, and guidelines that achieve outcomes not defined by the Framework. Including these practices in the Target Profile is also beneficial for coordination and future engagement.

Table 6 gives an overview of a hypothetical Target Profile for a specific Subcategory outcome (PR.AC-3) for three organizations using three different approaches. The **bold** text in the Target Profile highlights where the organization has identified additional practices it desires to use in order to successfully achieve an outcome based on its current risk environment and business and critical infrastructure objectives. Organization 1 has determined that the existing practices it uses for managing remote access are insufficient for addressing its unique risk environment and that additional practices are required. Organization 2 arrives at the same conclusion and identifies additional standards it would like to deploy across the in-scope organization. Organization 3 demonstrates an organization whose Current Profile is identical to the Target Profile for this Subcategory outcome. Such instances will occur when the standards, tools, methods, and guidelines currently deployed by the organization sufficiently fulfill its cybersecurity and risk management requirements. However, this alignment of the Current Profile and Target Profile may only last over the short term since an organization's cybersecurity and risk management requirements will evolve as its risk and operational environments change over time.

For instance, an organization may determine that a current practice is no longer necessary or is inadequate and, therefore, omit it from the Target Profile.

In developing a Target Profile, organizations may opt to use a broad approach—considering more effective and efficient risk management approaches across the entire in-scope organizations—rather than examining individual Categories and Subcategories.

In addition to the Target Profile, the organization selects a Target Implementation Tier that applies to the in-scope risk management process. The organization examines each Tier and selects its target (the "desired" state) using the same list of considerations above for the Target Profile. Once a Target Implementation Tier is selected, the organization identifies the cybersecurity practices and risk management activities necessary to achieve that target—considering their ability to meet organizational goals, feasibility to implement, and their ability to reduce cybersecurity risks to acceptable levels for critical assets and resources (i.e., those most important to achieving the organization's business and critical infrastructure objectives).

Using its collection of cybersecurity and risk management standards, tools, methods, and guidelines, the organization documents these desired outcomes in the Target Profile and Target Implementation Tier.

TABLE 6.—Creating a Target Profile.⁵

Organization 1 Internal Controls Approach						
Function	Category	Prof	iles			
T unction	Category	Subcategory	Current	Target		
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 Dial-in access for vendor maintenance is enabled as required and disabled when maintenance window completes Remote access only authorized via encrypted VPN service Remote access activity logged and monitored Access to VPN service restricted to organization approved devices All unauthorized connection attempts to VPN are logged Immediate disabling of VPN account upon employee termination 	 Dial-in access for vendor maintenance is enabled as required and disabled when maintenance window completes Remote access only authorized via encrypted VPN service Remote access activity logged and monitored Access to VPN service restricted to organization approved devices All unauthorized connection attempts to VPN are logged Immediate disabling of VPN account upon employee termination Supervisor signature required before VPN account issued Biannual review of authorized VPN account list 		

⁵ Table sourced from *Energy Sector Cybersecurity Framework Implementation Guidance*

Chemical Sector Cybersecurity Framework Implementation Guidance

Organization 2 Standards Based Approach						
E	Outro	0.1	Pro	files		
Function	Category	Subcategory	Current	Target		
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 (1) NIST SP 800-53 Rev 4 AC-17 (2) NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-20 NIST SP 800-53 Rev 4 AC-20 (1) 	 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-20 NIST SP 800-53 Rev 4 AC-20 		
Organization 3 Exception Approach						
Eurotion	Catagory	Subcatagory	Pro	files		
Function	Calegory	Subcategory	Current	Target		
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 Not Applicable - No remote access available for in-scope assets and systems 	 Not applicable - No remote access available for in-scope assets and systems 		

Bold text highlights the differences between the current and target approaches.

Step 6: Determine, Analyze, and Prioritize Gaps

For this step, an organization evaluates its Current Profile and Implementation Tier against its Target Profile and Target Implementation Tier and identifies any potential gaps. It is important to ensure that a broad and holistic outreach to all stakeholder sets is completed in order to enable the proper consideration and incorporation of risks across the organization.

A gap exists when there is a desired Category or Subcategory outcome in the Target Profile or program characteristic in the Target Implementation Tier that is not currently satisfied by current cybersecurity and risk management approaches, as well as situations where existing practices do not achieve the outcome to the degree of satisfaction required by the organization's risk management strategy. The Gaps column in Table 7 provides a few basic examples of how organizations may choose to accomplish such efforts.

After identifying gaps in both the Profile and Tier, the organization examines the potential consequences of failing to address such issues. At this point, the organization should assign a mitigation priority to all identified gaps. Prioritization of gaps should include examination of existing risk management practices, the current risk environment, legal and regulatory requirements, business and mission objectives, and any other applicable organizational limitations or considerations.

Once each gap is assigned a mitigation priority, the organization determines potential mitigation efforts and performs a cost-benefit analysis (CBA) on each option. The organization creates a plan of prioritized mitigation actions—based on available resources, business needs, and current risk environment—to move from the existing state to the desired or target state. If the organization is at its target state, it would seek to maintain its security posture in the face of ongoing changes to the risk environment.

TABLE 7.—Identifying	Implementation	Gaps.6
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Organization 1 Internal Controls Approach						
Function	Cotogony	Subactogory		Profiles		
FUNCTION	Calegory	Subcategory	Current	Target	Gaps	
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 Dial-in access for vendor maintenance is enabled as required and disabled when maintenance window completes Remote access only authorized via encrypted VPN service Remote access activity logged and monitored Access to VPN service restricted to organization approved devices All unauthorized connection attempts to VPN are logged Immediate disabling of VPN account upon employee termination 	 Dial-in access for vendor maintenance is enabled as required and disabled when maintenance window completes Remote access only authorized via encrypted VPN service Remote access activity logged and monitored Access to VPN service restricted to organization approved devices All unauthorized connection attempts to VPN are logged Immediate disabling of VPN account upon employee termination Supervisor signature required before VPN account issued Biannual review of authorized VPN account list 	 Supervisor signature required before VPN account issued Biannual review of authorized VPN account list 	

Chemical Sector Cybersecurity Framework Implementation Guidance

⁶ Table sourced from Energy Sector Cybersecurity Framework Implementation Guidance

Organization 2 Standards Based Approach							
Function	Cotogony	Subcateg		Profiles			
FUNCTION	Calegory	ory	Current	Target	Gaps		
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 (1) NIST SP 800-53 Rev 4 AC-17 (2) NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-20 NIST SP 800-53 Rev 4 AC-20 (1) 	 NIST SP 800-53 Rev 4 AC-17 NIST SP 800-53 Rev 4 AC-17 (1) NIST SP 800-53 Rev 4 AC-17 (2) NIST SP 800-53 Rev 4 AC-17 (3) NIST SP 800-53 Rev 4 AC-17 (4) NIST SP 800-53 Rev 4 AC-19 NIST SP 800-53 Rev 4 AC-19 (5) NIST SP 800-53 Rev 4 AC-20 NIST SP 800-53 Rev 4 AC-20 (1) NIST SP 800-53 Rev 4 AC-20 (2) 	 NIST SP 800-53 Rev 4 AC-17 (3) NIST SP 800-53 Rev 4 AC-17 (4) NIST SP 800-53 Rev 4 AC-19 (5) NIST SP 800-53 Rev 4 AC-20 (2) 		
	Organization 3 Exception Approach						
Function	Cotogony	Subcateg		Profiles			
FUNCTION	Calegory	ory	Current	Target	Gaps		
PROTECT (PR)	Access Control (PR.AC)	PR.AC-3: Remote access is managed	 Not Applicable - No remote access available for in-scope assets and systems 	 Not Applicable - No remote access available for in-scope assets and systems 	• None		

Step 7: Implement Action Plan

The organization executes the implementation plan and tracks its progress over time, ensuring that gaps are closed and risks are monitored. As noted above, the identified Framework Category and Subcategory outcomes may not cover all of an organization's cybersecurity risks. However, the Target Profile should include all applicable cybersecurity approaches—including tools, standards, and guidelines—that the organization will use to address cybersecurity risk commensurate with the risk to organizational and critical infrastructure objectives, even if those go beyond the outcomes identified in the Framework.

Informing Existing Sector Efforts

This Implementation Guidance was developed to be intrinsically backwards compatible, meaning it can be used to enhance the success of existing sector-specific programs and inform sector-level goals and guidelines. The approaches below can be used to increase knowledge and enhance cybersecurity practices; the Framework can make them more effective.

- Critical Infrastructure Cyber Community (C³) Voluntary Program: The C³ Voluntary Program is a publicprivate partnership that aligns business enterprises as well as SLTT governments to existing resources. It will assist them in using the Framework to manage their cyber risks as part of an all-hazards approach to enterprise risk management. Currently, a number of DHS and government agencies provide programs and resources to critical infrastructure sectors and organizations that are looking to improve their cyber risk resilience. The C³ Voluntary Program is the coordination point within the Federal Government to leverage and enhance existing capabilities and resources to promote Framework implementation. Although the Framework is based on existing guidelines and standards, organizations may still need assistance in understanding its purpose and how it may apply to them. The C³ Voluntary Program will provide assistance to organizations of all types interested in using the Framework.
- Chemical Sector-Specific Plan: The <u>Chemical Sector-Specific Plan</u> (SSP) is designed to guide the sector's efforts to improve security and resilience, and describes how the Chemical Sector manages risks and contributes to national critical infrastructure security and resilience, as set forth in Presidential Policy Directive 21 (PPD-21). The SSP reflects the overall strategic direction for the Chemical Sector and represents the progress made in addressing the sector's evolving risk, operating, and policy environments. As an annex to the *National Infrastructure Protection Plan 2013: Partnering for Critical Infrastructure Security and Resilience* (NIPP 2013), this SSP tailors the NIPP's strategic guidance to the unique operating conditions and risk landscape of the Chemical Sector.
- Chemical Sector Roadmap to Secure Control Systems: The <u>Roadmap to Secure Control Systems in the Chemical</u> <u>Sector</u> lays out goals through 2016 for "improving the security of industrial control systems within the sector" through collaborative partnerships and compliance with existing standards and guidance (Roadmap, 2009). The Framework aligns closely with the Roadmap's five control systems security goals for cybersecurity, especially Goal 1.

Table 8 provides specific information on how Framework use can help sector stakeholders address previously identified Chemical Sector priorities, as described in the above approaches.

TABLE 8.—How the Framework Addresses Chemical Sector Priorities.

Existing Sector Resources	Sector Priority	How the Framework Use Can Address Priority
	Establishes the goal of identifying and assessing evolving threats, vulnerabilities, and consequences of the Chemical Sector's physical, cyber, and human elements and makes it a priority to work with local, regional, and national critical infrastructure partners to characterize Chemical Sector risks, address high-risk interdependencies with other sectors, and prioritize risk-management activities at the asset and sector level.	Guides cybersecurity activities by taking a holistic approach to cybersecurity management. The Asset Management, Business Environment and Risk Assessment Categories within the Identify Function of the Framework Core address the identification of threats, vulnerabilities, and consequences. Specifically, ID.AM-6, ID.BE-3, ID.BE-4, and ID.RA establish cybersecurity roles and responsibilities for the workforce, priorities for the organizational mission, dependencies and critical functions, and the development of cybersecurity risk knowledge to organizational assets and individuals.
Chemical SSP	Establishes a goal to strengthen the mechanisms that enable Chemical Sector public-private and cross-sector partnerships and information sharing. Makes it a priority to improve Federal Government mechanisms to deliver timely and relevant information and to promote voluntary sector coordination, secure information sharing through the SCC and GCC, and foster partnerships with the international community to promote a global culture of Chemical Sector security and resilience.	Provides approaches aligned to the Identify, Respond, and Recover Functions, which can help ensure that restoration and response activities are coordinated with internal and external stakeholders. ID.RA addresses an organization's cybersecurity understanding as it relates to organizational operations, assets, and individuals. Specifically, ID.RA-2 highlights that threat and vulnerability information is received and shared across forums and sources. RS.CO-4 and RS.CO-5 emphasize this stakeholder coordination consistent with response plans and information sharing, respectively.
	Establishes a goal to prioritize and sustain cost- effective, risk-based security and resilience programs that increase asset-specific resilience without hindering the economic viability of the sector.	Contains the Protect Function and encourages the management of technical security solutions to ensure the security and resilience of systems and assets, consistent with related policies, procedures, and agreements.
	Makes it a priority to create strategic guidance for owners and operators and jointly develop and promote training and assessment tools or programs for cyber and physical security.	Provides guidance for owner/operator training and assessment in the Protect Function's Access Control Category, which addresses access to assets and associated facilities by authorized users, processes, or devices. Additionally, the Recover Function contains the Improvements Category, which focuses on the incorporation of recovery plans and lessons learned in order to improve recovery planning.

Existing Sector Resources	Sector Priority	How the Framework Use Can Address Priority
Chemical SSP	Makes it a priority to share and incorporate best practices and lessons learned from voluntary and regulatory programs into emergency action plans and training and education programs.	Serves as a voluntary Framework by design, developed to provide guidance for individual organizations in order to increase the Nation's cybersecurity posture as a whole. In the Framework's Protect Function, the Awareness and Training Category addresses cybersecurity awareness training and education for an organization's personnel and partners so that they may perform their duties consistent with policies and procedures.
	Recognizes that "cyber and physical security systems in the Chemical Sector largely prevent damage from outsider threats, but the potential for insiders with access to intentionally or unintentionally cause harm is a significant risk in the Chemical Sector."	Addresses both external and internal threats in the Identify Function, specifically the approaches that are mapped and will be mapped to Subcategory ID.RA-3.
	Identifies the particular importance of industrial control systems (ICS) to the Chemical Sector and notes that "a small portion of ICSs are updated through Internet-accessible systems and third-party devices, which exposes Chemical Sector assets to additional threats from remote attacks."	Addresses ICS security alongside business system security in the Protect Function. For example, the approaches mapped to the Subcategory PR.IP-1 seek to create and maintain a baseline configuration of information technology/industrial control systems. Additionally, the Framework addresses the need for securing remote ICS patching in Subcategory PR.MA-2, which reads "Remote maintenance of organizational assets is approved, logged, and performed in a manner that prevents unauthorized access."
	States that "the Chemical Sector is now well positioned to conduct a sector-wide risk assessment of cyber and physical risks."	Provides guidance in the Identify Function on how sectors can understand their cybersecurity posture through the Risk Assessment and Risk Management Categories. These Categories specifically seek to help an organization understand the cybersecurity risks to operations including mission, functions, or reputation by analyzing threats, vulnerabilities, and consequences. The Risk Management Strategy Category then examines an organization's priorities, constraints, risk tolerances, and assumptions in order to support operational risk decisions.

Existing Sector Resources	Sector Priority	How the Framework Use Can Address Priority
Chemical SSP	States that "the sector is currently pilot-testing an ISAC to facilitate the dissemination of cyber threat data between DHS, other government agencies, and the Chemical Sector. The ISAC is scheduled to be fully operational by mid-2015 and will be managed by one of the SCC industry association members."	Includes information sharing as a response and risk mitigation activity that addresses the extent to which information is shared outside an organization in cybersecurity information sharing activities. Specifically, the Communications Category under the Respond Function emphasizes coordination and information sharing consistent with response planning.
Chemical Sector Roadmap to Secure Control Systems	Identifies cybersecurity as critical to the Roadmap's Goal 1—Measure and Assess Security Posture. The Roadmap sets a goal for owners and operators to "have a thorough understanding of their current security posture to determine control system vulnerabilities and actions that may be required to address them."	Provides guidance in the Identify Function section of how sectors can understand their cybersecurity posture through the Risk Assessment and Risk Management Categories. These Categories specifically seek to help an organization understand the cybersecurity risks to operations, including mission, functions, or reputation, by analyzing threats, vulnerabilities, and consequences. The Risk Management Strategy Category then examines an organization's priorities, constraints, risk tolerances, and assumptions in order to support operational risk decisions.
	States that, as security problems are identified or anticipated, "protective measures will be developed and applied to reduce system vulnerabilities, system threats, and their consequences." Specifically, this goal emphasizes the implementation of training, tools and methods necessary to secure ICS.	Offers guidance for owner/operator training and assessment in the Protect Function's Awareness and Training Category, which addresses the level of cybersecurity awareness education and training of an organization's personnel and partners so that they are able to adequately perform their information security- related duties and responsibilities consistent with related policies, procedures, and agreements. Additionally, the Protect Function's Information Protection Processes and Procedures Category analyzes the security policies, processes, and procedures to ensure that they are effectively used to manage the protection of information systems and assets.

Existing Sector Resources	Sector Priority	How the Framework Use Can Address Priority
Chemical Sector Roadmap to Secure Control Systems	Asserts that, within 10 years, "the capability will exist for Chemical Sector operating networks to automatically provide contingency and remedial actions in response to attempted intrusions."	 Includes the Response Planning Category within the Respond Function to help organizations analyze how they react during or after a cybersecurity event. Additionally, the Recover Function contains the Improvements Category which focuses on the incorporation of recovery plans and lessons learned in order to improve recovery planning.
	Encourages information sharing among sector stakeholders to "progress and create policies that accelerate sustained advancement in securing their ICS."	Includes information sharing as a response and risk mitigation activity that addresses the extent to which information is shared outside an organization in cybersecurity information sharing activities. Specifically, the Communications Category under the Respond Function emphasizes coordination and information sharing consistent with response planning.

Conclusion

This document serves as a foundation for how Chemical Sector organizations, both nascent and mature, can leverage existing resources to increase their overall cybersecurity awareness using the <u>NIST Cybersecurity Framework</u>. Specifically, the information provided in this document can help an organization assess its current cybersecurity practices, identify tools to help determine gaps, and determine its cybersecurity goals. The <u>C³ Voluntary Program</u> is a compilation of various resources organized by the five Core Functions of the Framework. For any questions related to this Implementation Guidance and/or the C³ Voluntary Program, please e-mail <u>CCubedVP@hq.dhs.gov</u>.

Appendix A: Notional Use-Case Study— Chemical Organization A

Goal Level

Chemical Organization A seeks to use the Framework with a strict interpretation of the Implementation Guidance to improve its cybersecurity and risk management practices. The Framework is partially implemented, as Organization A adheres to a range of requirements from Federal and State laws.

Primary Actor, Stakeholders, and Interests

Chemical Organization A is a national organization that operates 40 facilities with 9,000 employees throughout the United States. Stakeholders of the organization include employees, shareholders, and government regulators. Chemical Organization A is concerned with the resilience of its control systems. The security of the systems and information are essential to maintaining reliable operations. These security programs must have strong board and senior management level support, integration of security activities and controls throughout the organization's business processes, and clear accountability for carrying out security responsibilities.

Current Condition

In order to understand Framework implementation, Chemical Organization A contacts the Chemical SCC and the DHS C³ Voluntary Program for Framework guidance and assistance to establish connections with public and private sector organizations.

Chemical Organization A assesses its current cybersecurity profile. The assessment shows that Chemical Organization A is only loosely aligned to the Framework's Functions. As a result, the organization uses its risk management process and adherence to numerous information security-focused regulations to create its target profile that reflects the desired strict interpretation for each selected Framework Category. The Target Profile is based on the selection of the Functions, Categories, and Subcategories that are aligned with the organization's business requirements, risk tolerance, and resources.

Implementation

Chemical Organization A follows the recommended steps on how an organization can use the Framework to create a new cybersecurity program or improve an existing cybersecurity program.

- **Step 1: Identify**. Critical Manufacturing Organization A identifies its mission objectives, describes cybersecurity risks, and determines which organizational components will use the Framework.
- **Step 2**: **Orient.** Critical Manufacturing Organization A identifies the systems, assets, requirements, and risk management approaches and determines how to evaluate current risk management and cybersecurity posture.
- Step 3: Create a Current Profile. Beginning with the Categories specified in the Framework Core, Chemical Organization A develops a "Current Profile" that reflects its understanding of its present-day cybersecurity activities.
- Step 4: Conduct a Risk Assessment. Chemical Organization A analyzes the operational environment and determines that a cyberattack against its cyber infrastructure is likely over the long term based on the Cyber Information Sharing and Collaboration Program, which it connected with through the C³ Voluntary Program. Based on its risk assessment, Chemical Organization A identifies vulnerabilities and determines the consequence if those vulnerabilities are exploited.

- Step 5: Create a Target Profile. Chemical Organization A creates a Target Profile that focuses on the assessment of the Framework elements (e.g., Categories and Subcategories) describing the organization's desired cybersecurity outcomes.
- Step 6: Determine, Analyze, and Prioritize Gaps. Chemical Organization A compares the Current Profile and Target Profile to determine gaps and the resources necessary to address the gaps. Chemical Organization A creates a prioritized Action Plan that draws upon mission drivers, cost/benefit analysis, and risk understanding to achieve Target Profile outcomes. Identifying gaps between the Current Profile and Target Profile allows for the creation of an Action Plan that Chemical Organization A implements to reduce its cybersecurity risk.
- Step 7: Implement Action Plan. The organization implements the steps defined in the Action Plan and monitors its current cybersecurity practices against the Target Profile.

Continuing to Adjust and Adapt

After implementing its plan, Chemical Organization A performs a self-evaluation against the Framework Implementation Tier 2 level before third-party validation of implementation. This self-evaluation includes determining the organization's defined, institutionalized, risk-informed, and management-approved processes and procedures. Although it is determined that Chemical Organization A complies with existing cybersecurity regulations, Chemical Organization A expresses its ultimate goal of being consistently secure throughout all of it processes.

Chemical Organization A also partners with a third-party to evaluate the organization's management and execution of risk activities. To move forward comprehensively, the organization leverages a multitude of activities in Framework Core Functions mentioned in the Preconditions section.

Chemical Organization A strives to meet the Tier 3, which includes regular and repeatable risk management processes to respond to a changing cybersecurity landscape. Tier 3 achievement is accomplished by overlaying the Framework and Chemical Organization A's risk management activities, gap identification, and mitigation. Risk management processes include risk-informed policies, processes, and procedures that are defined, implemented as intended, and validated.

[OPTION 1] The organization identifies areas for improvement based on Current Profile, Target Profile, and industry stakeholder input to focus on improving critical areas of cybersecurity and risk management:

- Authentication
- Data Analytics
- Cybersecurity Workforce
- Privacy Standards
- Supply Chain Risk Management

[**OPTION 2**] The organization identifies key areas to consider for improvement within the Framework Core Functions, noted in **bold** below:

IDENTIFY	PROTECT	DETECT	RESPOND	RECOVER
 Asset Management Business Environment Governance Risk Assessment Risk Management Strategy 	 Awareness and Training Data Security Information Protection Processes and Procedures Protective Technology 	 Anomalies and Events Security Continuous Monitoring Detection Processes 	 Response Planning Communications Analysis Mitigation Improvements 	 Recovery Planning Improvements Communications

Appendix B: Glossary

Aside from the term "organization," the following glossary is excerpted verbatim from the Cybersecurity Framework.

Term	Definition
Category	The subdivision of a Function into groups of cybersecurity outcomes, closely tied to programmatic needs and particular activities. Examples of Categories include "Asset Management," "Access Control," and "Detection Processes."
Critical Infrastructure	Systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on cybersecurity, national economic security, national public health or safety, or any combination of those matters.
Cybersecurity	The process of protecting information by preventing, detecting, and responding to attacks.
Cybersecurity Event	A cybersecurity change that may have an impact on organizational operations (including mission, capabilities, or reputation).
Detect (Function)	Develop and implement the appropriate activities to identify the occurrence of a cybersecurity event.
Framework	A risk-based approach to reducing cybersecurity risk composed of three parts: the Framework Core, the Framework Profile, and the Framework Implementation Tiers. Also known as the "Cybersecurity Framework."
Framework Core	A set of cybersecurity activities and references that are common across critical infrastructure sectors and are organized around particular outcomes. The Framework Core comprises four types of elements: Functions, Categories, Subcategories, and Informative References.
Framework Implementation Tier	A lens through which to view the characteristics of an organization's approach to risk— how an organization views cybersecurity risk and the processes in place to manage that risk.
Framework Profile	A representation of the outcomes that a particular system or organization has selected from the Framework Categories and Subcategories.
Function	One of the main components of the Framework. Functions provide the highest level of structure for organizing basic cybersecurity activities into Categories and Subcategories. The five functions are Identify, Protect, Detect, Respond, and Recover.
Identify (Function)	Develop the organizational understanding to manage cybersecurity risk to systems, assets, data, and capabilities.
Informative Reference	A specific section of standards, guidelines, and practices common among critical infrastructure sectors that illustrates a method to achieve the outcomes associated with each Subcategory.

Term	Definition
Mobile Code	A program (e.g., script, macro, or other portable instruction) that can be shipped unchanged to a heterogeneous collection of platforms and executed with identical semantics.
Organization	An operational entity of any size that uses the same cybersecurity risk management program within its different components, and may individually use the Framework.
Protect (Function)	Develop and implement the appropriate safeguards to ensure delivery of critical infrastructure services.
Privileged User	A user that is authorized (and, therefore, trusted) to perform security relevant functions that ordinary users are not authorized to perform.
Recover (Function)	Develop and implement the appropriate activities to maintain plans for resilience and to restore any capabilities or services that were impaired due to a cybersecurity event.
Respond (Function)	Develop and implement the appropriate activities to take action regarding a detected cybersecurity event.
Risk	A measure of the extent to which an entity is threatened by a potential circumstance or event, and typically a function of: (i) the adverse impacts that would arise if the circumstance or event occurs; and (ii) the likelihood of occurrence.
Risk Management	The process of identifying, assessing, and responding to risk.
Subcategory	The subdivision of a Category into specific outcomes of technical and/or management activities. Examples of Subcategories include "External information systems are catalogued," "Data-at-rest is protected," and "Notifications from detection systems are investigated."

